

**CITY OF ANTIGO
PUBLIC WORKS COMMITTEE
MINUTES OF MEETING HELD
APRIL 27, 2016**

Members Present: Alderpersons D. Bauknecht, Kapusta, Feller Gottard, and Darling

Members Absent: 6th Ward Alderperson (vacant position)

Others Present: Nancy Bugni; Jennie, Julie, Tim and William Jordan; Mary Pavek and Steve Rolling, Antigo Housing Authority; Mary Spychalla; Phyllis Bula; Joyce and Jim Andrashko; Roy Dieck; Terry and Bonnie Brand; Bette and Richard Lund; DeAnna and Richard Lutzow; Diane and Roger Wagnes; Jim Alfonso; Gary and Jackie Smits; Jayne Paulson; Sheryl and Jim Perkins; Debra and Paul Syrjala; Tony Long; Katy Schmutzer; Sam Simeki; Nick Wachtel; Gloria and Robert Andres; Mayor Bill Brandt; Alderpersons T. Bauknecht; Balcerzak and Bugni; Mark Desotell, Director of Administrative Services; Charley Brinkmeier, Surveyor/Project Manager; Bob Piskula, Street Commissioner; and Jaime Horswill, Utility/Clerical Assistant.

This meeting of the Public Works Committee was called to order on the above date at 6:00 p.m. in the Council Chambers, City Hall. Alderperson Darling served as Chairperson and Jaime Horswill, Utility/Clerical Assistant, recorded the minutes thereof.

1. Approval of Minutes from the March 23, 2016 Meeting

Feller Gottard moved, D. Bauknecht seconded, to approve the minutes from the March 23, 2016 meeting as previously distributed. Carried 4-0, Absent 1.

APPROVED

2. Thawing Charges for 322 E. Tenth Avenue

Richard and DeAnna Lutzow provided a letter stating that they are convinced for several reasons the City is responsible for their water issues. There are problems with the clean out at the road which also recently resulted in their basement filling with sewage, which is not the first occurrence.

The letter continued to advise that on the day of the thaw charge, Mr. Lutzow plowed away the snow to aid City employees and was at the road with them witnessing their equipment pulling frozen dirt. They did not receive the \$400 invoice for a month and eight days.

The letter noted that throughout the winter, when the water thaws at the road it is draining into a damaged curb break and freezes up with cold temperatures. The result of this break at the road is from the steady pounding of the large trucks frequenting the street. This is at no fault to them. They tried to avoid issues by contacting the City prior to the thaw and asking about trickling their water.

Mr. and Mrs. Lutzow's letter concluded by indicating a can of worms could be opened over this matter. Upon witnessing cases of bottled water at the City's own employees homes, they believe the City knows the quality of the City water. They do have resources to dispute their rights further if needed.

Mr. Lutzow advised that the curb broke in front of his house and instead of water running in different directions, it runs down the crack in the road and with all of the trucks running on the road, it pounds the frost down. This causes freezing.

Mr. Lutzow reported that he had his system scoped professionally and checked the depth and everything checked out satisfactory.

Upon inquiry by Mark Desotell, Director of Administrative Services, Mr. Lutzow advised he purchased the property five years ago with no problems.

Mr. Desotell noted that the freeze ups have been on the property side.

Upon inquiry by Mr. Desotell, Mr. Lutzow advised that his water line runs between two driveways, but more towards the west. Mr. Lutzow did not use the west driveway this winter to prevent freezing.

Upon inquiry by Mr. Desotell, Bob Piskula, Street Commissioner, advised that they can tell if they have to hook electrodes to the valve in the road or hydrants and then to the shut off, it is the City side. But from the shut off to the house is the property side. The electrodes make a circle.

Mr. Desotell suggests making an isolated repair on the curb at this residence.

Mr. Lutzow commented that he would meet the City half way on this invoice.

Mr. Desotell indicated that he cannot recommend forgiveness of the invoice as he cannot say this caused the freeze.

Alderperson Darling suggested splitting the invoice with Mr. and Mrs. Lutzow.

D. Bauknecht moved, Feller Gottard seconded, to split the invoice equally between the City of Antigo and Mr. and Mrs. Lutzow. Carried 4-0, Absent 1.

Mr. Desotell indicated that the City will follow through on the curb issue.

RESOLUTION TO COUNCIL

3. Approval of New Sidewalk Construction on the West Side of Sunset Drive

Mr. Desotell provided a memo advising that at the March 2016 City Council meeting, residents along Sunset Drive between Fifth Avenue and Tenth Avenue addressed members of Council regarding concerns over the Public Works Committee recommendation for the placement of sidewalk along the west side of the corridor in conjunction with a 2016/2017 resurfacing project. The following information is being provided in an effort to clarify any misinterpretations regarding the proposed project:

Public Works Committee identifies a 5 year roadway plan for Council Consideration

- 2016 project-Resurface Sunset Drive (Fifth Avenue to Eighth Avenue)
 - Project Estimate \$100,000 (\$24,121 in LRIP program; 6/2017 deadline)
 - LRIP funds substituted from another project
- 2017 project-Resurface Sunset Drive and Storm Sewer (Eighth Avenue to Tenth Avenue)
 - Project Estimate \$183,000 (\$23,854 in LRIP program; 6/2019 deadline)
 - LRIP funds substituted from another project
- 2016/2017 Sidewalk installation estimate
 - \$62,000 including any necessary driveway reconstruction
 - 100% funded by City's new sidewalk CIP fund
- Total anticipated corridor investment (Fifth Avenue to Tenth Avenue including sidewalk)
\$345,000

Antigo Safe Routes to School Plan 2010-2015; North Central Regional Planning

- <http://www.ncwrpc.org/antigosrts/index.html>
- Sunset Drive from First Avenue to Tenth Avenue is listed as a Priority Street for sidewalks
 - http://www.ncwrpc.org/antogsrts/data/B_SafeRoutes%20Map_Antigo.pdf
 - Not necessarily a funding candidate for Safe Routes to School Program
 - Younger students travel from schools to HS for special programs throughout year

Physical Location of Proposed Sidewalk on Sunset Drive

- West side of street from Fifth Avenue to Tenth Avenue
- Designed for an eight foot terrace between back of curb and leading edge of sidewalk
 - Provides snow removal/storage area
- West side of sidewalk +/- one foot from property line towards the street
- Typical distances from property line to the front of existing garages
 - Smallest = 32' Largest= 65' and Average = 42'

Many factors are considered when selecting projects for the limited funding available to the City while identifying a five year road improvement plan. Walkability is a key factor identified as a community priority and is easily evidenced by these most recent investments:

- Sidewalk commitment along Tenth Avenue leading to the High School as a Priority Street
- The extension of sidewalk along Highway 45/Superior as a Priority Street
 - Completed to Highway 64 with plans to continue on west side to Rusch Road
- The creation of +/- three miles of off street bicycle/pedestrian walking paths and elevated boardwalks
- Connection to paths with sidewalk on west side of Langlade Road from Second Avenue to Byrne Street

Sunset Avenue has already been identified as a Priority Street with regards to sidewalks and was certainly part of the consideration process when identifying roadway projects in the five year plan. Selection of roadways projects within the community is a difficult responsibility as recommendations are made in an effort to achieve multiple goals while utilizing limited funding.

Mr. Desotell's memo concluded by noting that history in the community has at least taught us to try to accomplish the most good with available funding. Consideration of a roadway project along in this location with a strong look at sidewalk as a component of the overall design is not advisable. Several times in Antigo's history we have returned to a location in order to complete the originally planned sidewalks; post roadway reconstruction efforts ultimately leading to additional costs. From Mr. Desotell's perspective the decision facing the Public Works Committee is actually whether or not this is the appropriate time for Sunset Drive reconstruction between Fifth Avenue and Tenth Avenues; not whether or not sidewalk should be a component of the construction.

Aldersperson Darling indicated that the long range plan for this area included resurfacing the area as well as the addition of sidewalk. This was all part of the five year road plan. Sunset Drive was declared a priority street in 2010 by the committee. The whole project is approximately \$345,000. If the sidewalk is not done, it is his opinion not to do anything.

Terry Brand, 224 Sunset Drive, addressed the committee noting that speaking for the group, it is their recommendation not to add any sidewalk at this time and to put off any resurfacing until all of the money is available. The Safe Route to School plan committee should reconvene as the sidewalk is not completed yet. There is just as much lineal footage around three grade schools as would be put on Sunset Drive. Sunset Drive is labeled a priority street, but the Safe Routes to School Program never designated it for sidewalk.

Julie Jordan, 1803 Fifth Avenue, advised that if the sidewalk is put in, there will be approximately two feet from the sidewalk to her garage and they will lose part of their driveway. They are afraid of damage to their garage. She never sees any kids walking down Sunset Drive to go to school.

Mary Spychalla, 118 Sunset Drive, commented that she was counting kids walking. There are not that many kids walking, they get rides. Neighbors get kids walking in their backyards. The kids that do walk, walk on the opposite side of the road where the proposed sidewalk would be. She has counted between three to five kids walking.

Gloria Andres, 223 Sunset Drive, has been in her house since 1977. She sees one maybe two kids in the morning and maybe three to five kids in the afternoon. The kids cut through the yards. There are not enough kids to justify a sidewalk.

Jim Andrashko, 204 Sunset Drive, noted that fifteen to twenty years ago there were a lot of kids walking, now there are very few. He suggests a white line like on Tenth Avenue and put center lines down the street.

Diane Wagnes, 111 Sunset Drive, commented that there are not that many kids walking and the ones that do, walk that way to finish their cigarettes.

Jim Alfonso, 212 Sunset Drive, indicated that there are a few kids, but they are coming from Eighth Avenue, Mayfair Street, Fairland Street or Elm Street. There is no reason to come down Sunset Drive. There use to be numerous kids in the neighborhood, but not anymore.

Mr. Andrashko commented on the No Parking Sign. Alderperson Darling noted that the no parking was for school parking to keep students from parking on Sunset Drive.

Mr. Desotell indicated that the Safe Routes to School Program indicates Sunset Drive as a priority street for sidewalk in an attachment.

Upon inquiry by Mr. Alfonso, Mr. Desotell indicated that North Central Regional Planning made the decision on priority streets within the Safe Routes to School Program.

Mr. Desotell commented that if sidewalk is not in place, walkers will find alternate routes with sidewalk available. He believes if the sidewalk was in place, more walkers would utilize Sunset Drive.

Alderperson Balcerzak commented that most of the community has sidewalk. If you look down a street with sidewalk there is not always people walking on it. Does that mean the City should get rid of all the sidewalks because only two or three people walk on it at any given time? He does not believe the number of students walking to school is the only concern. Other people walk.

Alderperson Balcerzak further commented that Alderperson Bugni who lives on Sunset Drive requested more sand/salt mixture on Sunset Drive as he witnessed a few people slipping on the street and having a hard time. Therefore, obviously more people walk in this area other than kids. There would be more people walking if sidewalk were present. There is nothing connecting in the area. This is a high traffic area.

Alderperson Balcerzak noted resident concerns with maintenance. This is not a reason not to have sidewalks. Sidewalks are utilized and are for safety for kids and adults. Residents along Tenth Avenue did not want sidewalks either. The white line does not work as well because it disappears during the winter months with the snow.

Ms. Spychalla further commented on the school district clearing the sidewalks on Tenth Avenue. Alderperson Darling assured her that there is no agreement in place between the City and the school district.

Mayor Brandt further advised that there is no agreement in place between the City and the school district for removal of snow on Tenth Avenue. They drive from the high school to the middle school, so while they drive they leave the brush down. There is nothing in writing.

Upon inquiry by Alderperson Kapusta, Alderperson Darling advised that the sidewalk installation would be free to residents at this time. If something happened years later, the residents would need to pay to maintain it.

Mr. Brand noted that it is not "free" as it is tax dollars.

Aldersperson Bugni noted that he walks in the street and does not have any fear. Sunset Drive is a wide street. In the winter, the wind and snow are bad in this area. This is not a typical sidewalk and would be hard to clear. The driveways in this area are steep, which means the sidewalks would need to be pitched. This takes away frontage from the residents. At first he was ok with the sidewalks, but after talking to residents, he has changed his mind. There are other projects to spend the money on.

Aldersperson T. Bauknecht indicated that the money is specifically designated for sidewalk in this area.

Mayor Brandt noted that he sent this issue back to the committee so that the residents had an opportunity to voice their opinion. It is tax dollars being spent and there are other places that the money could be spent. He is not for or against the sidewalk, but wanted to give the residents the opportunity to speak.

Aldersperson Balcerzak commented that he thought the residents should have been notified and a public hearing should have been held, however, he is still in favor of the sidewalk.

D. Bauknecht moved, Feller Gottard seconded, to rescind Resolution No. 043-16. Carried 3-1, Absent 1. with Aldersperson Darling casting a dissenting vote.

RESOLUTION RESCINDED

4. Amendment to State/Municipal Agreement for the Eighth Avenue Springbrook Bridge

Mr. Desotell provided a memo advising that during last month's Public Works Committee (March 2016) meeting he presented the committee with a memo requesting a revision to the City's State Municipal Agreement (SMA) for the inclusion of architectural forms in a field stone pattern for the Eighth Avenue Bridge over Springbrook. The City had been contacted by staff from the Northcentral Regional office of WisDOT offering the inclusion of architectural formwork on the exterior fascia of the bridge.

On April 6, 2016 Mr. Desotell met with Ayres Associates (Bridge Design Consultant) along with Cedar Corporation (Management Consultant representing WisDOT) to conduct the initial Operational Planning meeting for the bridge design. Utility companies and Wisconsin Department of Natural Resources (WDNR) were also invited to participate in this project scoping meeting.

During this meeting they discussed a wide range of design parameters along with potential construction obstacles. When those discussions focused in on the use of architectural formwork, it was noted that perhaps the State of Wisconsin was having second thoughts regarding the use of this method on local bridges. As a result, it is Mr. Desotell's opinion that rather than dedicate time and money in the design process; he would withdraw his concurrence regarding the use of architectural forms.

However, they did discuss the use of a 30' long concrete approach pavement on each side of the bridge as a feature likely to help support a longer useful life of the structure while eliminating the typical bump at the bridge abutments caused by backfill consolidation and eventual pavement settlement. WisDOT now allows for this type of design on local bridges and it is his opinion that it will be a better investment of the identified bridge funding.

Based on the Operational Planning meeting conclusions (subsequent to last month's Public Works meeting) it is Mr. Desotell's recommendation that the Public Works Committee withdraw its support for the use of architectural forms on the Eighth Avenue Bridge over Springbrook. By doing so, there is no reason to enter into a revised SMA at this time. As the project design advances the City of Antigo will be given a one-time opportunity to revise the SMA based on a more detailed project cost estimate (typically governed by results of soil boring test, pile support design, approach roadway costs, localized design construction and etc.).

Mr. Desotell's memo concluded by adding one remaining negative impact will be the loss of aesthetics if in the future the City achieves the extension of the bike/pedestrian path along this corridor. To counteract that impact, the City could include aesthetic features as part of the path construction itself.

Alderson Darling recommends rescinding Resolution No. 041-16.

Mr. Desotell reiterated the points made in his memo to the committee.

D. Bauknecht moved, Darling seconded, to rescind Resolution No. 041-16. Carried 4-0, Absent 1.

RESOLUTION RESCINDED

5. Approval to Bid Out Pickup Truck Purchases

Mr. Piskula indicated that the Police Department recently purchased vehicles from a dealer rather than using the state bid. He wants to know if he should go through the state bid or bid it out to local dealers.

Mr. Desotell indicated that subsequent to the Police Department's purchase he did go and speak with the local dealers and they have expressed interest on bidding.

Mr. Piskula would like all of the departments to be aware of this as a lot of time was spent with the state bid purchase employee. The bidding process needs to be clarified again.

Mr. Desotell advised that the quantity may entice local dealers to bid. This year the Police Department purchased two vehicles and the Public Works Department is purchasing three.

D. Bauknecht moved, Kapusta seconded, to approve bidding out the Public Works truck purchases. Carried 4-0, Absent 1.

APPROVED

6. Approval to Combine CIP Accounts (Maintenance Equipment Fund and Skidster Fund) to Purchase a Stump Grinder

Mr. Piskula provided a memo requesting permission to combine two Capital Improvement/Equipment accounts, SDE-22 Skidster/Blacktop Plnr and SDE-12 Maintenance Construction Equipment. This would be used to purchase a new stump grinder. The stump grinder the department currently uses has deteriorated faster than anticipated. He has researched used stump grinders and has not found any that would work out. A new stump grinder is approximately \$12,000.

The stump grinder the department currently has was purchased used approximately five years ago. It has deteriorated and is being repaired more than it is working.

Upon inquiry by Alderson Darling, Mr. Piskula advised that because this is not a budgeted item, it will need committee and council approval.

D. Bauknecht, Feller Gottard seconded, to approve combining CIP Accounts (Maintenance Equipment Fund and Skidster Fund) to purchase a stump grinder. Carried 4-0, Absent 1.

RESOLUTION TO COUNCIL

7. Placement of Fill on City Property

Charley Brinkmeier, Surveyor/Project Manager, provided a memo noting that the Station House Apartments has purchased the part of the old Rasmussen property which has contamination on it. The Wisconsin Department of Natural Resources is requiring the Station House Apartments to either remove the contamination or asphalt the contaminated area.

Mr. Brinkmeier's memo concluded by noting the plan is to add approximately 12" to 18" of gravel base plus asphalt and then slope into the city property approximately 4 to 6 feet with top soil. They are proposing to slope the backfill so it will be able to be mowed and easy to maintain.

Mr. Brinkmeier indicated that any government body is exempt from having to eradicate the contamination. It can stay at that location as long as the government body owns the property. However, because the Station House purchased the property from Langlade County, they are required to remove or seal the contamination.

Mr. Brinkmeier noted that in order for Station House to accomplish this, they will need to fill onto the City's property.

Upon inquiry by Alderperson Darling, Mr. Brinkmeier indicated that there will not be a problem with run off. The run off will go to the east or to the parking lot to the south and then to the east.

Darling moved, D. Bauknecht seconded, to allow placement of fill on City property as presented. Carried 4-0, Absent 1. Carried.

APPROVED

8. Approval of 2016 Concrete Sidewalk Replacement Bid Deemed Most Advantageous to the City of Antigo

Mr. Brinkmeier provided a memo and bid results for the 2016 Sidewalk Replacement Program.

Mr. Brinkmeier is recommending approval of Duffek Sand and Gravel for the program. Duffek Sand and Gravel has been awarded this program in the past and has done excellent work for the City. The total estimated cost for the 2016 program is \$59,097. Final costs are subject to any and all additions such as stump removal, root grinding and cold weather protection as needed.

Duffek Sand and Gravel	\$6.35 square foot
G&B Concrete	\$7.08 square foot

Mr. Brinkmeier noted that this is the program where the City pays 25% and the residents pay 75%. This is a special assessment on the property.

D. Bauknecht moved, Darling seconded, to approve the 2016 concrete sidewalk replacement bid from Duffek Sand and Gravel as presented. Carried 4-0, Absent 1.

APPROVED

9. Any Other Matters Authorized to be Discussed

Alderperson Balcerzak questioned the ramifications of not passing the sidewalk installation on Sunset Drive. He noted that it eliminates the City extending sidewalks because as soon as someone is against it, the committee will change its recommendations.

Mr. Brinkmeier commented that this is the same thing that happened on Highway 45 and Langlade Road. This could have been paid for by the Department of Transportation. The sidewalks on Highway 45 and Langlade Road are now being done after the fact with full cost to the City.

Mr. Desotell indicated that this will create challenges. It will be difficult to create a five year plan. The City has taken its funds and looked for the best usage. This is a step back. Another project could have been looked at that did not have a high priority sidewalk on. Goals have been established and now we have to go back.

Mr. Desotell indicated that staff will need to go back and look at priorities.

Upon inquiry by Alderperson Feller Gottard, Mr. Desotell indicated that part of the funding for resurfacing of Sunset Drive road may be lost. That is \$47,000. The funds were taken off of Edison Street and put on Sunset Drive. The City was only allowed one substitution.

Upon inquiry by Nancy Bugni, Mr. Brinkmeier indicated that there were plans for storm sewer work in 2017.

Mr. Desotell indicated that this was another reason to complete Sunset Drive. This was a project that could be accomplished with limited funds.

Mr. Desotell further commented that the City is working on a \$385,000 grant to complete much needed work on Gowan Road. What happens if residents in that area do not want sidewalks? Are we going to give away \$385,000.

Alderperson Bugni questioned doing work on Fifth Avenue west of town or by the by-pass. Mr. Desotell indicated that the road west of town on Fifth Avenue is not a City street.

Alderperson Balcerzak commented that the older residents on Sunset Drive will eventually move out and be replaced with younger families.

Mr. Desotell indicated that Antigo is a walkable City and with all that has been invested in, the City just turned away from being a walkable City with this decision.

INFORMATION ONLY

10. Adjournment

Feller Gottard moved, Darling seconded, to adjourn the meeting at 7:00 p.m. Carried 4-0, Absent 1.

James Darling, Chairperson

Date